

# City of Broken Arrow Meeting Agenda Board of Adjustment

City of Broken Arrov Council Chambers 220 S 1st Street Broken Arrow OK 74012

Richard Carter Steve Knight Randy Cherry Stanley Evetts Robert Whitlock

Monday, May 13, 2019

5:00 PM

**Council Chambers** 

- 1. Call to Order
- 2. Roll Call
- 3. Consideration of Consent Agenda

A. 19-564 Approval of Board of Adjustment Meeting Minutes held, April 8, 2019

Attachments: 04 08 2019 Board of Adjustment Minutes.docx

4. Public Hearings

A. 19-563 Public hearing, consideration, and possible action regarding BOA 721, Lois

McCleary Property, 0.30 acres, R-2, request to allow a recreational vehicle to be parked in front of the building line of a single-family residence, located one-third mile east of Elm Place (161st E. Avenue), north of Jasper

Street (131st Street) at 8202 S. Ash Avenue

Attachments: 2-PUBLISHED BOA STAFF REPORT, FEBRUARY 11, 2019

3-PUBLISHED BOA STAFF REPORT, APRIL 8, 2019

4-CASE MAP 5-AERIAL 6-SURVEY

7-COUNTRY CLUB ESTATES ADDITION

8-MINI MOTORHOME VARIANCE - CONDITION 6

9-MINI MOTORHOME VARIANCE PRESENTATION, MAY 13, 2019

10-APPLICANT RESPONSE TO DEVELOPMENT SERVICES DEPARTMEN

- 5. General Board Business
- 6. Remarks, Inquiries, and/or Comments by the Board and/or Staff (No Action)
- 7. Adjournment

#### **NOTICE:**

- 1. IF YOU HAVE A DISABILITY AND NEED ACCOMMODATION IN ORDER TO PARTICIPATE IN THE MEETING, PLEASE CONTACT THE PLANNING DIVISION AT 918 259 8412 TO MAKE ARRANGEMENTS.
- 2. EXHIBITS, PETITIONS, PICTURES, ETC. PRESENTED TO THE BOARD OF ADJUSTMENT MAY BE RECEIVED AND DEPOSITED IN CASE FILES TO BE MAINTAINED AT BROKEN ARROW CITY HALL.
- 3. RINGING/SOUND ON ALL CELL PHONES AND PAGERS MUST BE TURNED OFF DURING THE MEETING.

Posted on	2018, at	am/pm.
CITY CLERK		



### **Request for Action**

File #: 19-564, Version: 1

# Broken Arrow Board of Adjustment 05-13-2019

To: Chairman and Board Members From: Development Services Department

Title:

Approval of Board of Adjustment Meeting Minutes held, April 8,

2019

**Background:** Minutes recorded for the Board of Adjustment Meeting of April 8, 2019.

**Attachments:** 04 08 2019 Board of Adjustment Minutes

**Recommendation:** Approve minutes of Board of Adjustment Meeting, April 8, 2019, as presented.

Reviewed and Approved By: Larry R. Curtis

**ALY** 



### Minutes Board of Adjustment

City Hall 220 S 1st Street Broken Arrow OK 74012

Chairman Stanley Evetts Vice Chairman Randy Cherry Board Member Steve Knight Board Member Harold Tohlen

Monday, April 8, 2019

Time 5:00 p.m.

**Council Chambers** 

#### 1. Call to Order

Chairman Stanley Evetts called the meeting to order at approximately 5:00 p.m.

#### 2. Roll Call

**Present: 3** - Harold Tohlen, Randy Cherry, Stanley Evetts

**Absent: 1 -** Steve Knight

#### 3. Consideration of Consent Agenda

There was no Consent Agenda.

#### 4. Public Hearings

A. 19-412

Public hearing, consideration, and possible action regarding BOA-721, Lois McCleary Property, 0.30 acres, R-2, request to allow a recreational vehicle to be parked in front of the building line of a single-family residence, located one-third mile east of Elm Place (161st E. Avenue), north of Jasper Street (131st Street) at 8202 S. Ash Avenue

Plan Development Manager Larry Curtis reported Staff and the applicant requested this Item be tabled until the May 13, 2019 Meeting. He explained the applicant was unable to attend this meeting.

MOTION: A motion was made by Randy Cherry, seconded by Harold Tohlen. **Move to table this Item until the May 13, 2019 Board of Adjustment Meeting** The motion carried by the following vote:

**Aye:** 3 - Harold Tohlen, Randy Cherry, Stanley Evetts

Mr. Curtis stated notice would be sent out via mail, newspaper publishing, as well as sign placement on the property. Ms. Amanda Yamaguchi stated signs were not typically placed on the property for Board of Adjustment cases; however, this could be done if Mr. Curtis requested. Assistant City Attorney Tammy Ewing stated she would look into the matter and signs would be posted if required.

#### 5. General Board Business

A. 19-403 Consideration and possible approval of 2019 Board of Adjustment meeting schedule

Plan Development Manager Larry Curtis stated this Item had been approved by City Council and as such he asked this Item to be struck from the Agenda.

MOTION: A motion was made by Randy Cherry, seconded by Harold Tohlen.

Move to strike this Item from the Agenda

The motion carried by the following vote:

Aye: 3 - Harold Tohlen, Randy Cherry, Stanley Evetts

B. 19-404 Election of Chairman and Vice Chairman for the Board of Adjustment for 2018-2019

Mr. Randy Cherry nominated Mr. Stan Evetts for Chairman of the Board of Adjustment.

MOTION: A motion was made by Randy Cherry, seconded by Harold Tohlen. Move to elect Mr. Stan Evetts as Chairman of the Board of Adjustment

The motion carried by the following vote:

Aye: 3 - Harold Tohlen, Randy Cherry, Stanley Evetts

Mr. Stan Evetts nominated Mr. Randy Cherry for Vice Chairman of the Board of Adjustment

MOTION: A motion was made by Stan Evetts, seconded by Harold Tohlen.

Move to elect Randy Cherry as Vice Chairman of the Board of Adjustment

The motion carried by the following vote:

Aye: 3 - Randy Cherry, Harold Tohlen, Stanley Evetts

#### 6. Remarks, Inquiries and/or Comments by the Board and/or Staff (No Action)

There were no Remarks, Inquiries and/or Comments by the Board and/or Staff.

#### 7. Adjournment

The meeting adjourned at approximately 5:07 p.m.

MOTION: A motion was made by Harold Tohlen, seconded by Randy Cherry. **Move to adjourn** 

The motion carried by the following vote:

**Aye:** 3 - Harold Tohlen, Randy Cherry, Stanley Evetts



### **Request for Action**

File #: 19-563, Version: 1

# Broken Arrow Board of Adjustment 05-13-2019

To: Chairman and Board Members
From: Development Services Department

Title:

Public hearing, consideration, and possible action regarding BOA 721, Lois McCleary Property, 0.30 acres, R-2, request to allow a recreational vehicle to be parked in front of the building line of a single-family residence, located one-third mile east of Elm Place (161st E. Avenue), north of Jasper Street (131st Street) at 8202 S.

**Ash Avenue** 

**Background:** 

**Applicant:** Lois McCleary **Owner:** Lois McCleary

**Developer:** NA

**Surveyor:** Collins Land Surveying, Inc.

**Location:** One-third mile east of Elm Place (161st E. Avenue), north of Jaspser Street (131st Street)

at 8202 S. Ash Avenue

Size of Tract 0.30 acres

Number of Lots: 1
Present Zoning: R-2
Comp Plan: Level 2

BOA 721 involves a request for a variance to allow a recreational vehicle (RV) to be parked in front of the building line of a single-family residence. The property is located one-third mile east of Elm Place (161st E. Avenue), north of Jasper Street (131st Street) at 8202 S. Ash Avenue.

According to Tulsa County records, the house at 8202 S. Ash Avenue was built in 1987. Applicant purchased the property in June 2017. Applicant states that the RV is her primary vehicle that she also uses for her work as a photographer. Applicant further states that her lot is narrow with insufficient space to park behind the front building line and that her RV is comparable in size to parking a full size pickup truck.

Section 5.4.K.4 of the Zoning Ordinance limits the amount of camping or travel trailer, hauling trailer, or recreational vehicle to one per household on any residential lot to one (1) for a period not to exceed twenty-four (24) hours unless such is located behind the front building line. In 2018, Code Enforcement had 184 cases involving recreational vehicles or trailers parked in front of the building line.

On February 11, 2019, the Board of Adjustment heard and denied this variance request (3-0 vote). Subsequent to this meeting, it was determined that two of the Board of Adjustment members had not yet been reappointed.

#### File #: 19-563, Version: 1

The City Council has since reappointed the Board members. Accordingly, re-hearing the variance request is necessary. The public hearing notice was published in the newspaper, public hearing notices were mailed to property owners within 300 feet of the property, and a sign was posted on the property for the April 8, 2019 Board of Adjustment meeting. After giving proper notice of the variance request, the applicant informed staff that she would not be available to attend the April 8, 2019 meeting, and the Board of Adjustment continued this item to the May 13, 2019 meeting at the applicant's request. The public hearing notice was published in the newspaper, public hearing notices were mailed to property owners within 300 feet of the property, and a sign was posted on the property for the May 13, 2019 meeting as well.

For a variance to be granted, there are six conditions that must be found by the Board of Adjustment.

# 1. There are unique physical circumstances or conditions, such as irregularity, narrowness, or shallowness of lot, or exceptional topographical or other physical conditions peculiar to the affected property.

#### Analysis:

The home at 8202 S. Ash Avenue was built in 1987. Access to the property is from S. Ash Avenue, which is a low design speed, low traffic count cul-de-sac street. The lot associated with BOA 721 is 95 feet in width, which is consistent with most interior lots in the Country Club Estates Addition. Corner lots are typically 115 feet wide, and cul-de-sac lots vary in width. Applicant states that the property at 8202 Ash Avenue is one of the narrowest lots in the neighborhood. In reviewing the Country Club Estates plat, staff concluded there are 38 lots with 95 feet of lot frontage. The property is zoned R-2 which requires a front setback of 25 feet and side setbacks of five feet on one side and ten feet on the other. With 11 feet, 3 inches on the north side of the residence, the property exceeds the zoning requirement for side setbacks. Therefore, no unique physical circumstances or conditions were found to be peculiar to the affected property.

# 2. The unusual circumstances or conditions do not exist throughout the neighborhood or district in which the property is located.

#### Analysis:

In examining an aerial photo and through a site visit, two homes were observed to have recreational vehicles that were parked along the side of the home. One of these homes is on a 95-foot-wide lot. The house on this particular property is smaller than the house at 8202 S. Ash Avenue; thus, the footprint allows for wider side yards. The other home is on a 115-foot-wide corner lot with a wider side yard. No unusual circumstances or conditions exist on this property or throughout the neighborhood in which the property is located.

#### 3. Such physical circumstances or conditions were not created by the applicant.

#### Analysis:

The home has existed on the property since 1987, and the applicant purchased the property in June 2017. The setback requirements for the location of this lot within the subdivision includes a 35-foot front building line and 5-foot side setbacks. Placement of the house on the lot meets all setback requirements. According to the lot survey (attached), the north side yard is 11 feet 3 inches. Applicant states that the side yard is too narrow to park her recreational vehicle on either side of the house particularly because the overhang of the house extends into the side yard. The applicant's desire to park a recreational vehicle on the lot is a circumstance created by the applicant. Therefore, this condition is not met.

#### File #: 19-563, Version: 1

4. Because of such physical circumstances or conditions, the property cannot reasonably be developed in conformity with the provisions of this Ordinance.

#### Analysis:

No physical circumstances or conditions have been identified that would preclude the property from being reasonably developed in conformity with the provisions of this Ordinance. The property is developed with one single-family house and meets all setbacks in conformity with the Zoning Ordinance. The request to allow a recreational vehicle to be parked in front of the front building line exceeds what is permitted by this Ordinance.

5. The variance, if granted, will not alter the essential character of the neighborhood or district in which the property is located, nor substantially or permanently impair the appropriate use or development of adjacent property.

#### Analysis:

While the City does not enforce covenants, Item Number (1) of the Deed of Dedication and Covenants states that "No lot shall be used except for residential purposes." Further, Item Number (9) states that "Trucks with tonnage in excess of ¾ ton shall not be permitted to park on the streets, driveways." Approval of a variance to allow a recreational vehicle to be parked in front of the building line on this property may alter the character of the neighborhood.

6. The variance, if granted, would be the minimum variance that will afford relief and is the least modification possible of the provisions of this Ordinance that are in question.

#### Analysis:

Granting a variance to allow a recreational vehicle to be parked in front of the building line of a single-family residence is the minimum variance required.

**Attachments:** Published BOA Staff Report, February 11, 2019

Published BOA Staff Report, April 8, 2019

Case map Aerial Survey

Country Club Estates Addition

Mini Motorhome Variance - Condition 6

Mini Motorhome Variance Presentation, May 13, 2019

Applicant Response to Development Services Department Analysis

#### **Recommendation:**

By State law and by the City of Broken Arrow Zoning Ordinance, for a variance to be granted, all six conditions listed above must be met. In Staff's opinion, the request for a variance to allow a recreational vehicle to be parked in front of the building line of a single-family residence 8202 S. Ash Avenue does not meet the six conditions for the Board to grant a variance. Conditions 1 through 5 have not been met but Condition 6 has been met. Therefore, Staff recommends that BOA 721 be denied.

Reviewed and Approved by: Larry Curtis

LRC: JMW



### **Request for Action**

File #: 19-195, Version: 1

# Broken Arrow Board of Adjustment 02-11-2019

To: Chairman and Board Members
From: Development Services Department

Title:

Public hearing, consideration, and possible action regarding BOA 721, Lois McCleary Property, 0.30 acres, R-2, request to allow a recreational vehicle to be parked in front of the building line of a single-family residence, located one-third mile east of Elm Place (161st E. Avenue), north of Jasper Street (131st Street) at 8202 S.

**Ash Avenue** 

**Background:** 

**Applicant:** Lois McCleary **Owner:** Lois McCleary

**Developer:** NA

**Surveyor:** Collins Land Surveying, Inc.

**Location:** One-third mile east of Elm Place (161st E. Avenue), north of Jaspser Street (131st Street)

at 8202 S. Ash Avenue

**Size of Tract** 0.30 acres

Number of Lots: 1
Present Zoning: R-2
Comp Plan: Level 2

BOA 721 involves a request for a variance to allow a recreational vehicle (RV) to be parked in front of the building line of a single-family residence. The property is located one-third mile east of Elm Place (161st E. Avenue), north of Jasper Street (131st Street) at 8202 S. Ash Avenue.

According to Tulsa County records, the house at 8202 S. Ash Avenue was built in 1987. Applicant purchased the property in June 2017. Applicant states that the RV is her primary vehicle that she also uses for her work as a photographer. Applicant further states that her lot is narrow with insufficient space to park behind the front building line and that her RV is comparable in size to parking a full size pickup truck.

Section 5.4.K.4 of the Zoning Ordinance limits the amount of camping or travel trailer, hauling trailer, or recreational vehicle to one per household on any residential lot to one (1) for a period not to exceed twenty-four (24) hours unless such is located behind the front building line. In 2018, Code Enforcement had 184 cases involving recreational vehicles or trailers parked in front of the building line.

For a variance to be granted, there are six conditions that must be found by the Board of Adjustment.

# 1. There are unique physical circumstances or conditions, such as irregularity, narrowness, or shallowness of lot, or exceptional topographical or other physical conditions peculiar to the affected property.

#### Analysis:

The home at 8202 S. Ash Avenue was built in 1987. Access to the property is from S. Ash Avenue, which is a low design speed, low traffic count cul-de-sac street. The lot associated with BOA 721 is 95 feet in width, which is consistent with most interior lots in the Country Club Estates Addition. Corner lots are typically 115 feet wide, and cul-de-sac lots vary in width. Applicant states that the property at 8202 Ash Avenue is one of the narrowest lots in the neighborhood. In reviewing the Country Club Estates plat, staff concluded there are 38 lots with 95 feet of lot frontage. The property is zoned R-2 which requires a front setback of 25 feet and side setbacks of five feet on one side and ten feet on the other. With 11 feet, 3 inches on the north side of the residence, the property exceeds the zoning requirement for side setbacks. Therefore, no unique physical circumstances or conditions were found to be peculiar to the affected property.

# 2. The unusual circumstances or conditions do not exist throughout the neighborhood or district in which the property is located.

#### **Analysis:**

In examining an aerial photo and through a site visit, two homes were observed to have recreational vehicles that were parked along the side of the home. One of these homes is on a 95-foot-wide lot. The house on this particular property is smaller than the house at 8202 S. Ash Avenue; thus, the footprint allows for wider side yards. The other home is on a 115-foot-wide corner lot with a wider side yard. No unusual circumstances or conditions exist on this property or throughout the neighborhood in which the property is located.

#### 3. Such physical circumstances or conditions were not created by the applicant.

#### Analysis:

The home has existed on the property since 1987, and the applicant purchased the property in June 2017. The setback requirements for the location of this lot within the subdivision includes a 35-foot front building line and 5-foot side setbacks. Placement of the house on the lot meets all setback requirements. According to the lot survey (attached), the north side yard is 11 feet 3 inches. Applicant states that the side yard is too narrow to park her recreational vehicle on either side of the house particularly because the overhang of the house extends into the side yard. The applicant's desire to park a recreational vehicle on the lot is a circumstance created by the applicant. Therefore, this condition is not met.

# 4. Because of such physical circumstances or conditions, the property cannot reasonably be developed in conformity with the provisions of this Ordinance.

#### Analysis:

No physical circumstances or conditions have been identified that would preclude the property from being reasonably developed in conformity with the provisions of this Ordinance. The property is developed with one single-family house and meets all setbacks in conformity with the Zoning Ordinance. The request to allow a recreational vehicle to be parked in front of the front building line exceeds what is permitted by this Ordinance.

#### File #: 19-195, Version: 1

5. The variance, if granted, will not alter the essential character of the neighborhood or district in which the property is located, nor substantially or permanently impair the appropriate use or development of adjacent property.

#### Analysis:

While the City does not enforce covenants, Item Number (1) of the Deed of Dedication and Covenants states that "No lot shall be used except for residential purposes." Further, Item Number (9) states that "Trucks with tonnage in excess of ¾ ton shall not be permitted to park on the streets, driveways." Approval of a variance to allow a recreational vehicle to be parked in front of the building line on this property may alter the character of the neighborhood.

6. The variance, if granted, would be the minimum variance that will afford relief and is the least modification possible of the provisions of this Ordinance that are in question.

#### Analysis:

Granting a variance to allow a recreational vehicle to be parked in front of the building line of a single-family residence is the minimum variance required.

**Attachments:** Case map

Aerial Survey

Country Club Estates Addition Variance Request Presentation

#### **Recommendation:**

By State law and by the City of Broken Arrow Zoning Ordinance, for a variance to be granted, all six conditions listed above must be met. In Staff's opinion, the request for a variance to allow a recreational vehicle to be parked in front of the building line of a single-family residence 8202 S. Ash Avenue does not meet the six conditions for the Board to grant a variance. Conditions 1 through 5 have not been met but Condition 6 has been met. Therefore, Staff recommends that BOA 721 be denied.

**Reviewed by: Larry Curtis** 

**Approved by: Michael Skates** 

LRC: JMW



### **Request for Action**

File #: 19-412, Version: 1

# Broken Arrow Board of Adjustment 04-08-2019

To: Chairman and Board Members
From: Development Services Department

Title:

Public hearing, consideration, and possible action regarding BOA 721, Lois McCleary Property, 0.30 acres, R-2, request to allow a recreational vehicle to be parked in front of the building line of a single-family residence, located one-third mile east of Elm Place (161st E. Avenue), north of Jasper Street (131st Street) at 8202 S.

**Ash Avenue** 

**Background:** 

Applicant: Lois McCleary
Owner: Lois McCleary

**Developer:** NA

**Surveyor:** Collins Land Surveying, Inc.

**Location:** One-third mile east of Elm Place (161st E. Avenue), north of Jaspser Street (131st Street)

at 8202 S. Ash Avenue

Size of Tract 0.30 acres

Number of Lots: 1
Present Zoning: R-2
Comp Plan: Level 2

BOA 721 involves a request for a variance to allow a recreational vehicle (RV) to be parked in front of the building line of a single-family residence. The property is located one-third mile east of Elm Place (161st E. Avenue), north of Jasper Street (131st Street) at 8202 S. Ash Avenue.

According to Tulsa County records, the house at 8202 S. Ash Avenue was built in 1987. Applicant purchased the property in June 2017. Applicant states that the RV is her primary vehicle that she also uses for her work as a photographer. Applicant further states that her lot is narrow with insufficient space to park behind the front building line and that her RV is comparable in size to parking a full size pickup truck.

Section 5.4.K.4 of the Zoning Ordinance limits the amount of camping or travel trailer, hauling trailer, or recreational vehicle to one per household on any residential lot to one (1) for a period not to exceed twenty-four (24) hours unless such is located behind the front building line. In 2018, Code Enforcement had 184 cases involving recreational vehicles or trailers parked in front of the building line.

On February 11, 2019, the Board of Adjustment heard and denied this variance request (3-0 vote). Subsequent

#### File #: 19-412, Version: 1

to this meeting, it was determined that two of the Board of Adjustment members had not yet been reappointed. The City Council has since reappointed the Board members. Accordingly, re-hearing the variance request is necessary. After the public hearing notices were published, the applicant informed staff that she would not be available to attend the April 8, 2019 Board of Adjustment meeting. Therefore, the applicant requests that the Board of Adjustment continue this item.

For a variance to be granted, there are six conditions that must be found by the Board of Adjustment.

1. There are unique physical circumstances or conditions, such as irregularity, narrowness, or shallowness of lot, or exceptional topographical or other physical conditions peculiar to the affected property.

#### Analysis:

The home at 8202 S. Ash Avenue was built in 1987. Access to the property is from S. Ash Avenue, which is a low design speed, low traffic count cul-de-sac street. The lot associated with BOA 721 is 95 feet in width, which is consistent with most interior lots in the Country Club Estates Addition. Corner lots are typically 115 feet wide, and cul-de-sac lots vary in width. Applicant states that the property at 8202 Ash Avenue is one of the narrowest lots in the neighborhood. In reviewing the Country Club Estates plat, staff concluded there are 38 lots with 95 feet of lot frontage. The property is zoned R-2 which requires a front setback of 25 feet and side setbacks of five feet on one side and ten feet on the other. With 11 feet, 3 inches on the north side of the residence, the property exceeds the zoning requirement for side setbacks. Therefore, no unique physical circumstances or conditions were found to be peculiar to the affected property.

2. The unusual circumstances or conditions do not exist throughout the neighborhood or district in which the property is located.

#### Analysis:

In examining an aerial photo and through a site visit, two homes were observed to have recreational vehicles that were parked along the side of the home. One of these homes is on a 95-foot-wide lot. The house on this particular property is smaller than the house at 8202 S. Ash Avenue; thus, the footprint allows for wider side yards. The other home is on a 115-foot-wide corner lot with a wider side yard. No unusual circumstances or conditions exist on this property or throughout the neighborhood in which the property is located.

3. Such physical circumstances or conditions were not created by the applicant.

#### Analysis:

The home has existed on the property since 1987, and the applicant purchased the property in June 2017. The setback requirements for the location of this lot within the subdivision includes a 35-foot front building line and 5-foot side setbacks. Placement of the house on the lot meets all setback requirements. According to the lot survey (attached), the north side yard is 11 feet 3 inches. Applicant states that the side yard is too narrow to park her recreational vehicle on either side of the house particularly because the overhang of the house extends into the side yard. The applicant's desire to park a recreational vehicle on the lot is a circumstance created by the applicant. Therefore, this condition is not met.

4. Because of such physical circumstances or conditions, the property cannot reasonably be developed in conformity with the provisions of this Ordinance.

#### File #: 19-412, Version: 1

#### Analysis:

No physical circumstances or conditions have been identified that would preclude the property from being reasonably developed in conformity with the provisions of this Ordinance. The property is developed with one single-family house and meets all setbacks in conformity with the Zoning Ordinance. The request to allow a recreational vehicle to be parked in front of the front building line exceeds what is permitted by this Ordinance.

5. The variance, if granted, will not alter the essential character of the neighborhood or district in which the property is located, nor substantially or permanently impair the appropriate use or development of adjacent property.

#### Analysis:

While the City does not enforce covenants, Item Number (1) of the Deed of Dedication and Covenants states that "No lot shall be used except for residential purposes." Further, Item Number (9) states that "Trucks with tonnage in excess of ¾ ton shall not be permitted to park on the streets, driveways." Approval of a variance to allow a recreational vehicle to be parked in front of the building line on this property may alter the character of the neighborhood.

6. The variance, if granted, would be the minimum variance that will afford relief and is the least modification possible of the provisions of this Ordinance that are in question.

#### **Analysis:**

Granting a variance to allow a recreational vehicle to be parked in front of the building line of a single-family residence is the minimum variance required.

**Attachments:** Published PC Staff Report, February 11, 2019

Case map Aerial Survey

Country Club Estates Addition Variance Request Presentation

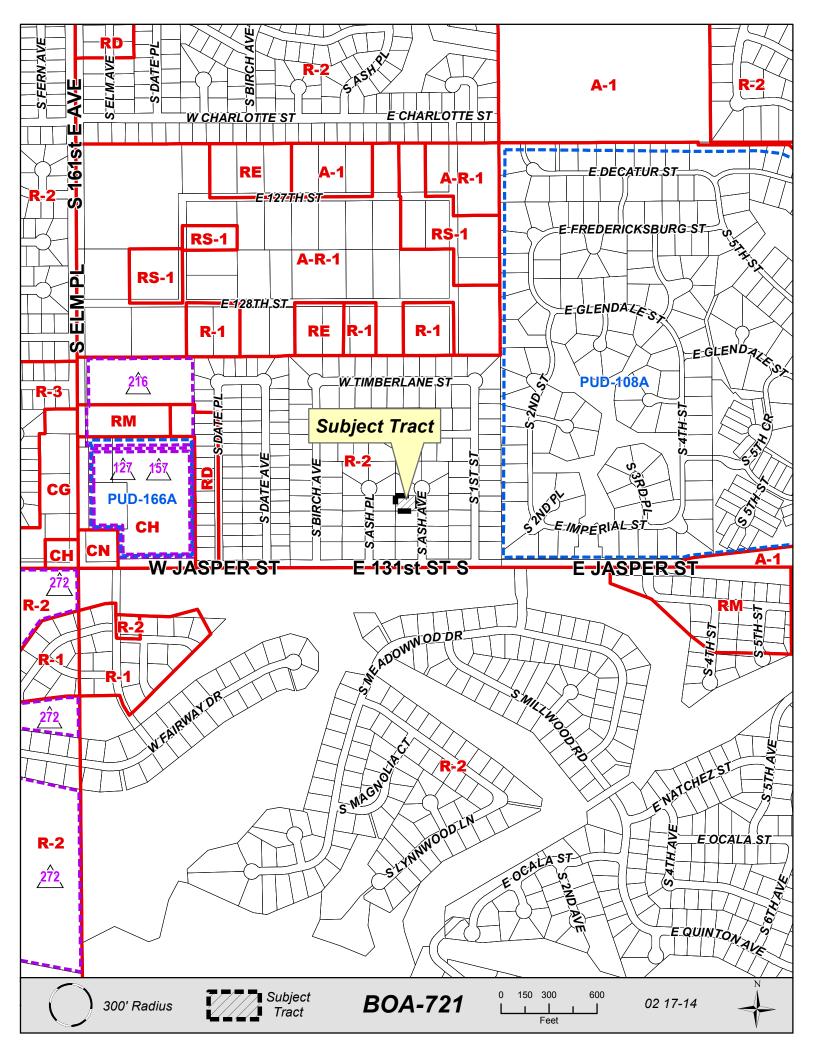
#### Recommendation:

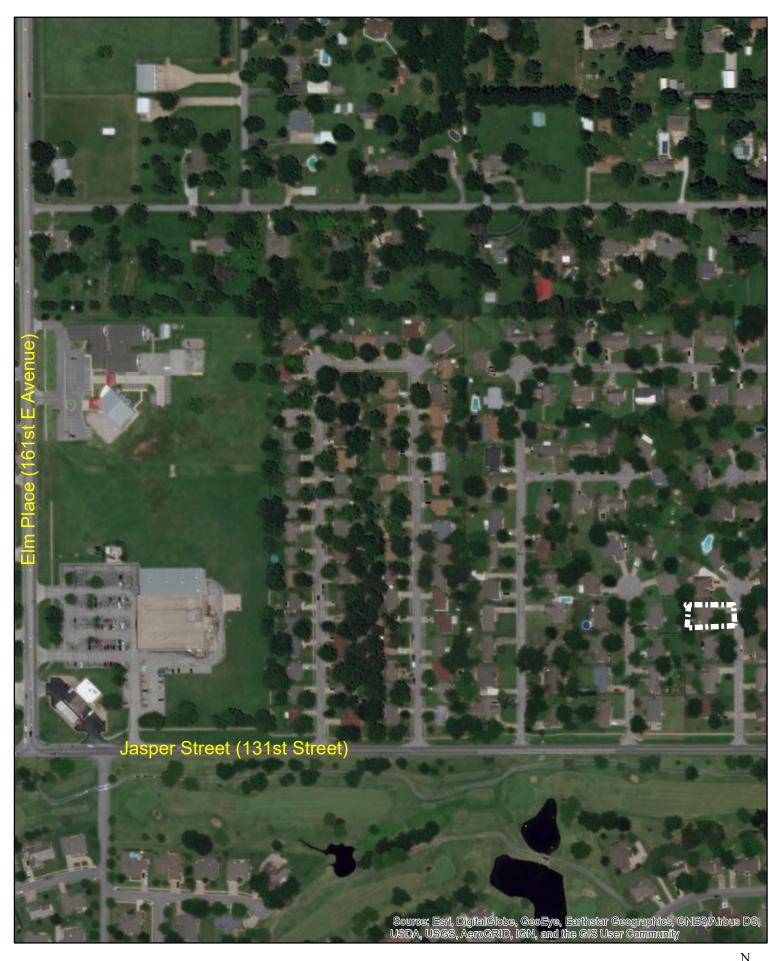
Continue BOA-721.

**Reviewed by: Larry Curtis** 

**Approved by: Michael Skates** 

LRC: JMW





REGISTERED LAND SURVEYOR'S INSPECTION PLAT AND CERTIFICATE FOR MORTGAGE LOAN PURPOSE

COLLINS LAND SURVEYING, INC.

3340 W. 151st ST. S. - P.O. Box 250 KIEFER, OK. 74041

OFFICE (918)321-9400

FAX (918)321-9404

J.O. NO.: <u>17-05-132</u>

First American Title

Customer: & Trust Company

Borrower: McCleary, Lois R.

2241736-TU02

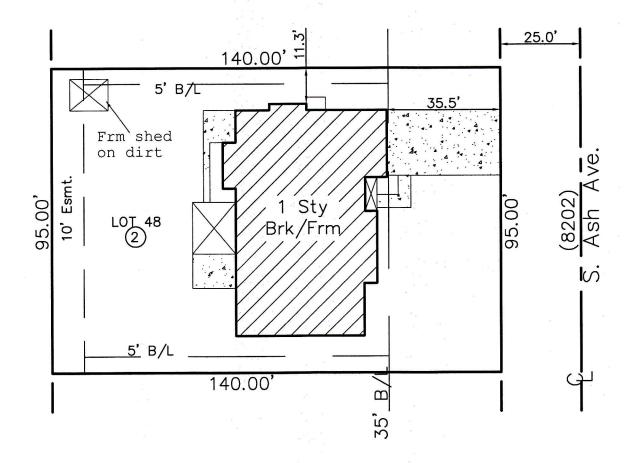
Plat No: 3293

B/L=Building Line U/E=Utility Esmt. F/E=Fence Esmt. OB/L-Out Building Line SW/E=Sidewalk Esmt. R/W=Right of Way D/E=Drainage Esmt.
B/E=Buried Tele. & Elec. Cable Esmt.
S/E=Service Entrance

SCALE: 1"=30'

A north

SUBJECT PROPERTY LIES WITHIN FLOOD ZONE "UNSHADED X" AN AREA OF MINIMAL FLOOD HAZARD AS SHOWN ON FIRM MAP#400236 0456L, DATED 10/16/2012.

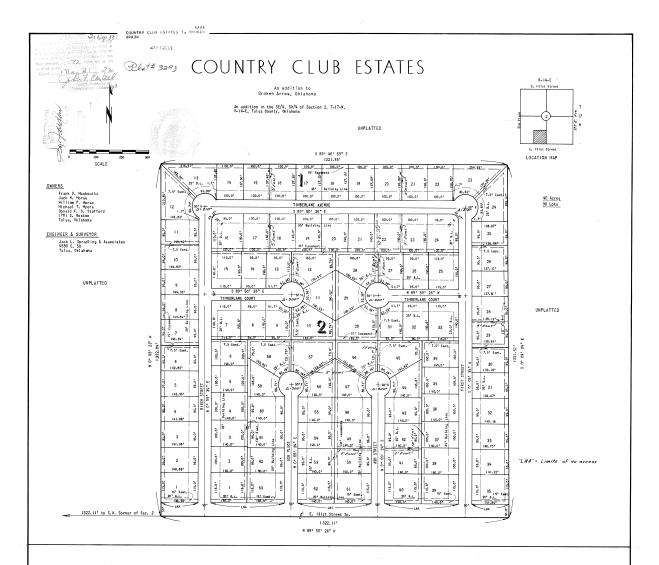


THIS PLAT IS MADE FOR AND AT THE REQUEST OF: First American Title & Trust Company /

Gateway Mortgage Group, LLC, ISAOA/ATIMA
FOR MORTGAGE LOAN PURPOSES ONLY COVERING LEGAL DESCRIPTION AS PROVIDED

Lot Forty-eight (48), Block Two (2), COUNTRY CLUB ESTATES ADDITION to the City of Broke Arrow, Tulsa County, State of Oklahoma, according to the recorded Plat No. 3293.

Property address: 8202 South Ash Avenue, Broken Arrow, Oklahoma



#### OWNERS CERTIFICATE OF DEED OF DEDICATION AND COVENANTS

whereas the above mand owner sellay cesticas of maintaining conformity to the improvements and providing protection for comers in the above hance openition and further to provide the mocrosary streams and other conveniences, do broady decided as above man is play, and imposs the following restrictive commants for the sellar selficility of themselves as their was full to fall if or any particle of self tract, servinetre referred to as Lots, and to create assements as bresimative described in sellar in command upon their order reconstruction of contract assembles as bresimative described in self-in formation of the self-indicated contract and the self-indicated co

- No lot shall se used except for residential parposes. No sullding shall be eracted, altered, placed or permitted to rem lot other than one deteched single-family dwelling not to exceed two stories in height.
- (2) The first floor area of the main structure, exclusive of open parches and garages, shall be not loss than 1,600 square feet, or 1,800 square feet in the case of a two story dwelling.
- (3) No building shall be located on any lot nearer than 35 feet to the front lot line, or nearer than 15 feet to any side streat line. No building shall be located nearer than 5 feet to an interior lot line.
- (4) Construction of new buildings only shall be paralited, it being the intent of this covenant to prohibit the soving of any existing suilding onto a lot and re-modeling or converting same into a dwelling unit in this subdivision.
- The architectural control committee is composed of Michael T. Ayers, Scool F. D. Stafford & Lean Rayanie. A sujerity of the committee agreements representation to set for IL. In the comet of could or resignation of any names of the committee, the remainders of the committee or the committee or

- (6) Ho dwelling shall be erected or placed on any lot having a width or square foot area less than that shown on recorded plat.

No dwelling shall hereafter be erected or placed upon any lot which has a roof composed of asphalt composition material , or a roof pitch of loss than  $2 \cdot 1/2$  in 12. No aspectos material is to be used on the exterior walls.

- (8) No fence shall be constructed or allowed to remain in front of the minimum building set-back line.
- (8) Tracks with temage in excess of 3/4 too shall not be permitted to park on the streets, eriveneys, or lots oversight and no vahicle of any size which normally transports influentory or explosive cargo may be kept in succivision at any time.
- [10] No noxious or offensive activity shall be carried on upon any lot, nor shall anything be done thereon which may be or may annoyance or neisance to the neighborhood.
- (11) No structure of a temporary character, trailer, basement, tent, shack, garage, barn, or other outbuilding shall be used on any lot at any time as a residence either temporarily or paramently.
- [12] No sign of any kind shall so displayed to the public view on any lot except one professional sign of not more than one square foot, one sign of not more than five square feet severtising the property of reads or rent, or signs used by a builder to advertise the property origing the construction and sales perfect.
- (13) All essenti for the installation are anistenance of utilities are oraloge facilities are reserved as shown in the recorder plate and it is farther provided that no arriabory, feace of their controllers shall be placed in any assessed, and that full right of ingress one agrees shalls not at all tiles zero, specialized assessed for the statistical controllers are considered assessed for the statistical controllers, as a substantial plate of the statistical controllers are recorded or recorded or any controllers with the right to record or show any postruction that may no placed in such easement that while constitutes interference with the even positionance operation or intuitiation of even of the statistical controllers.
- (18) No oil crilling, oil development operations, oil refining, quarrying or mining operations of any kind shall as permitted upon or in any lot, nor shall oil wells, tanks, tomeds, mineral accurations or shafts as permitted upon or in any lot. No detrick or other structure designed for use in ourly of roll or gas shall be exected, anistained or permitted upon or lot.
- (15) no animals, livestock, or positry of any kind shall be raised, area or kept on any lot, except that dogs, cuts, or other household gets may so kept, provided that they are not kept, bred, or maintained for any commercial purposes.
- (46) So lot shall be used or maintained as a dumping ground for readinh. Trash, parage or other waste shall not be kept axes t in sun-lary containers, all incinerators or other equipment for the storage or disposal of each material shall so kept in a clean and san-lary constituent.

- Ordering pills lines are inspirit years of energy cingous system and its presistent on any int.

  Ordering pills lines are installed obly are not sized of an electric entered, all supply of electric service shall be located energy one in the sensent very reserved for permit utility services, above as the attender pills. Service of supply as senson yellogue and also a located in all consensate very. Description service are distributed as the second supply as a senson yellogue and as an electric service senson they are possible of experimental properties of the service present or transferred to be a service and the service and transferred or the approximation of the senson as an electric senson the service and transferred is counted to the service and transferred as counted to the service and transferred as counted to the service and the service and transferred as counted to the service and the servi

(20) These corecuts are to ren with the last and shall be shading on all parties and all percent coloring more than for a partie of section of the last and the state of the last and th

(21) Enforcement shall be by proceedings at law or in equity against any person or persons violating or attempting to violate any covenant either to restrain violation or to recover damages.

[22] Invalidation of any one of these covenants by judgements or court order shall in no wise affect any of the other provisions which shall remain in full force and effect.

The substraines owner further addition to the position and a seasoning out of the mode designate on the scanning appropria plate for the purpose of construction, maintaining operating, residing terms, smallery sowers and extern excessory facilities, saintaines limit, effects of positions of the seasoning facilities, and phase limit, effects of the seasoning operations of the seasoning of the season of the seasoning of the season of the seasoning of the season of the seasoning operations of the seasoni

Dated this 3/ 5+ say of Mary 1972. Jack W. Morse

William P. Horlan

Frank D. Moskowitz Michael T. Myers

SURVEYORS CERTICATE

i, Jack L. Spredling, a begistered Land Surveyor in the State of Delahoms, no bermy certify that I are platted into Late, Hische, and Streets, Country (the Latess sedition to the City of Braken Arras, Dishons, and has the place shall be above the community of the Country of t

STATE OF DELABORA ) LS COUNTY OF TULSA )

deform on, the undersigned, a factory feelile in and for the said county and state on this  $\frac{1}{1}$ 0 any of  $\frac{1}{1}$ 100 and  $\frac{1}{1}$ 200 an

HITNESS my hand and Soal this 19 day of Moy , 1972.

Hy commission expires 201/5, 1975

Opal Kakertson

#### Statement from the Applicant:

At one point in my business and technology career, I worked as the Program Manager for a large financial services company. My role was to resolve issues with customers who did not fit within our normal lending policies, many of whom were angry, frustrated and sometimes threatening action against the company. The "one size fits all" assembly line approach to lending does not work for a lot of people with special circumstances. In order to resolve problems I needed to fully understand our policies and create exception policies that would enable us to approve loans that were still financially sound and would benefit the company and the customers. Often it was a case of looking more closely at the customer's information and other times I needed to get approval from our Legal and Operations Executives. When trends were identified, I wrote new exception policies that incorporated our findings, making it a smoother process for future customers. My experience in that role equates very well to this situation with City Code (one size fits all) and the Variance (exception) process.

My situation is unique. My property is unique. My lifestyle is unique. I don't fit into the normal process in respect to the City Code: Zoning Ordinance Section 5.4.K.4. My property does not enable me to fit my mini motorhome behind my building line. The mini motorhome is my primary vehicle that I use multiple times per week, particularly as a professional photographer, so storing it offsite is not an option. Under ordinary circumstances, my mini motorhome would probably go unnoticed by Code Enforcement because I use it so much. At my previous residence in the San Francisco Bay Area, arguably one the most regulated areas in the country, I was able to park my mini motorhome in my driveway without any problem. Unfortunately, here in Broken Arrow, the neighbors next to me have engaged in a campaign of harassing, bullying and persecuting me to the point that I had to apply for a variance from the city in order to protect myself. To the best of my knowledge, the rest of my neighbors in my development support me in being able to park my mini motorhome in my driveway.

While I understand the city's position in regard to Zoning Ordinances and their unwillingness to grant variances, there is a process in place for people who don't fit the normal circumstances. Most importantly, when a circumstance warrants a variance, the Development Services Department should be writing a fair analysis of the situation, not one that is designed to direct the Board of Adjustment to vote against it without even considering all the circumstances, including the information that I provide.

At the previous hearing I was asked if I read the Covenants for my development before I bought my property. I did not. They were not provided to me and I did not think to seek them out. I worked with a local realtor from Keller Williams, the same company that sold my previous house for me. They were very competent in the sale of my home and for that reason, I chose to work with the local branch here in Broken Arrow. I relied on their expertise and local

knowledge to buy my house in Broken Arrow. The agent was aware that I had a mini motorhome but never mentioned anything about any possible problems. As an experienced project manager, I looked out for risks, such as whether the neighborhood would be a good fit for me. I chose a relaxed neighborhood without a Home Owners Association because I didn't want that kind of environment. There was nothing visible in the neighborhood that caused me to question whether I could park my mini motorhome in my driveway, as I did at my previous home. I am requesting this variance so that I can park my mini motorhome in my driveway.

Thank you,

Lois McCleary

The following is my response to the Development Services Department Analysis, dated 2-11-2019. For easy reference, the numbered conditions and Development Services Department statements preface each of my responses (in Blue text).

1. There are unique physical circumstances or conditions, such as irregularity, narrowness, or shallowness of lot, or exceptional topographical or other physical conditions peculiar to the affected property.

#### Analysis:

The home at 8202 S. Ash Avenue was built in 1987. Access to the property is from S. Ash Avenue, which is a low design speed, low traffic count cul-de-sac street. The lot associated with BOA 721 is 95 feet in width, which is consistent with most interior lots in the Country Club Estates Addition. Corner lots are typically 115 feet wide, and cul-de-sac lots vary in width. Applicant states that the property at 8202 Ash Avenue is one of the narrowest lots in the neighborhood. In reviewing the Country Club Estates plat, staff concluded there are 38 lots with 95 feet of lot frontage. The property is zoned R-2 which requires a front setback of 25 feet and side setbacks of five feet on one side and ten feet on the other. With 11 feet, 3 inches on the north side of the residence, the property exceeds the zoning requirement for side setbacks. Therefore, no unique physical circumstances or conditions were found to be peculiar to the affected property.

The statements in the above Analysis by the Development Services Department address the adherence of the home to the building code, not the size and shape of the lot in relation to the size and shape of the building, which is the point of the condition.

As stated in the Analysis submitted by the Development Services Department, my lot is among the narrowest lots in the neighborhood at 95 feet. The house that was originally built on this lot was a much smaller 2-story house that was destroyed in a fire. A completely new, much larger house was eventually built on the lot. Although the style of the house blends well with the houses in the neighborhood, it is completely unique. The new house was built to conform to the building code, but it did not allow for enough space on either side for parking the mini motorhome.

Therefore, the unique physical circumstances of the property **DO MEET THE REQUIREMENTS of Condition #1**.

2. The unusual circumstances or conditions do not exist throughout the neighborhood or district in which the property is located.

#### Analysis:

In examining an aerial photo and through a site visit, two homes were observed to have recreational vehicles that were parked along the side of the home. One of these homes is on a 95-foot-wide lot. The house on this particular property is smaller than the house at 8202 S. Ash Avenue; thus, the footprint allows for wider side yards. The other home is on a 115-foot-wide corner lot with a wider side yard. No unusual circumstances or conditions exist on this property or throughout the neighborhood in which the property is located.

The statements in the above Analysis by the Development Services Department contradict their own conclusion. The Development Services Department observed that the unusual condition of a larger home on a smaller lot does NOT exist throughout the neighborhood. Other homes on lots of this size are smaller.

Of the two other homes with recreational vehicles parked on property, only the smaller footprint of the homes allow for side yards wide enough for parking on the side.

The subject property consists of the narrowest lot size and contains a unique house that is the largest in the neighborhood, having replaced a much smaller house that was destroyed in a fire.

Therefore, the unusual circumstances or conditions do not exist throughout the neighborhood and **DO MEET THE REQUIREMENTS of Condition #2**.

3. Such physical circumstances or conditions were not created by the applicant.

#### Analysis:

The home has existed on the property since 1987, and the applicant purchased the property in June 2017. The setback requirements for the location of this lot within the subdivision includes a 35-foot front building line and 5-foot side setbacks. Placement of the house on the lot meets all setback requirements. According to the lot survey (attached), the north side yard is 11 feet 3 inches. Applicant states that the side yard is too narrow to park her recreational vehicle on either side of the house particularly because the overhang of the house extends into the side yard. The applicant's desire to park a recreational vehicle on the lot is a circumstance created by the applicant. Therefore, this condition is not met.

The statements in the above Analysis by the Development Services Department assert that the reason for requesting a variance is the justification for denying it.

No reasonable person in the applicant's situation of buying this property from a knowledgeable local realtor and observing the relaxed condition of the neighborhood would expect to have a problem complying with the code pertaining to parking a mini motorhome in the driveway. In fact, the variance would not have been necessary, because the mini motorhome is so

frequently in use, if it were not for the persistent and unreasonable reporting by a neighbor for more than a year and a half. The applicant is seeking relief from this campaign of harassment that the Broken Arrow Police are unable to resolve and requesting help from the City in the form of a variance.

Therefore, the physical circumstances or conditions were not created by the applicant and **DO MEET THE REQUIREMENTS of Condition #3.** 

4. Because of such physical circumstances or conditions, the property cannot reasonably be developed in conformity with the provisions of this Ordinance.

#### Analysis:

No physical circumstances or conditions have been identified that would preclude the property from being reasonably developed in conformity with the provisions of this Ordinance. The property is developed with one single-family house and meets all setbacks in conformity with the Zoning Ordinance. The request to allow a recreational vehicle to be parked in front of the front building line exceeds what is permitted by this Ordinance.

The statements in the above Analysis by the Development Services Department fail to address the actual condition as it relates to the variance request.

The property is completely and correctly developed according to the building code. However, because there is insufficient space on the side of the house to park the mini motorhome alongside, a variance is needed. The applicant cannot reasonably be expected to remove a section of the house or garage to make room for the mini motorhome that is barely larger than a van or a pickup truck. Variances have been granted by the Board of Adjustment to builders who build structures too close together by mistake. This variance request, which is basically a parking permit, is a very minor accommodation compared to permanent structures that have been incorrectly spaced too close together.

Therefore, because of the physical circumstances or conditions, the property cannot reasonably be developed in conformity with the provisions of this ordinance and **DOES MEET THE REQUIREMENTS of Condition #4.** 

5. The variance, if granted, will not alter the essential character of the neighborhood or district in which the property is located, nor substantially or permanently impair the appropriate use or development of adjacent property.

#### Analysis:

While the City does not enforce covenants, Item Number (1) of the Deed of Dedication and Covenants states that "No lot shall be used except for residential purposes." Further, Item Number (9) states that "Trucks with tonnage in excess of ¾ ton shall not be permitted to park on the streets, driveways." Approval of a variance to allow a recreational vehicle to be parked in front of the building line on this property may alter the character of the neighborhood.

The statements in the above Analysis by the Development Services Department are not correct arguments for the condition. Since the City does not enforce covenants, they should not be using them as a means to deny a variance. Furthermore, the lot is only used for residential purposes. The mini motorhome is not a truck and cannot be evaluated as a truck.

Parking the mini motorhome in the driveway does not substantially or permanently impact the neighborhood. This is much less impactful and a completely different situation from a building code variance that would be permanent and such variances have been approved by the Board of Adjustment in other cases.

Furthermore, the remediation of planting trees, shrubs and flowers to screen the mini motorhome from view minimizes any visual impact.

In addition, the neighbor whose complaints necessitated this request for variance is in violation of covenants as he runs a business out of his garages. In fact, the basis for his complaint stems partially from the fact that the mini motorhome may block his house from view on one side and prevent customers from finding his business. At the February 11 hearing, although he said, "I usually spend my days figuring out how to meet code, not getting past it", he also stated that he bought his house so he could "build a shop…cover it up and have a nice tackle store". This type of complaint should be thrown out on the basis that he is demanding this variance be denied so he can continue violating the covenants. The City may not enforce the covenants, but they should not aid a citizen in violating them.

Therefore, the variance, if granted, will not alter the essential character of the neighborhood or district in which the property is located, nor substantially or permanently impair the appropriate use or development of adjacent property and **DOES MEET THE REQUIREMENTS of Condition #5.** 

6. The variance, if granted, would be the minimum variance that will afford relief and is the least modification possible of the provisions of this Ordinance that are in question.

#### Analysis:

Granting a variance to allow a recreational vehicle to be parked in front of the building line of a single-family residence is the minimum variance required.

The variance to allow a recreational vehicle to be parked in front of the building line of a single-family residence would be limited by the following:

- 1. The variance is for this property only.
- 2. The mini motorhome must be of the same size as the existing Leprechaun 210QB model, or smaller.

- 3. Impact to neighborhood aesthetics is minimized with a landscaped screen of trees, shrubs and flowers.
- 4. The mini motorhome must be used as the primary vehicle by the homeowner, as measured by annual mileage.
- 5. Motorhome functionality is required for the safety and security of the homeowner and their property when in use.
- 6. The variance is non-transferable when the property is sold.

Therefore, the variance, if granted, is the minimum variance that will afford relief and is the least modification possible of the provisions of this ordinance that are in question and **DOES MEET THE REQUIREMENTS of Condition #6.**